Public Disclosure Authorized



Senegal Cadastre and Land Tenure Improvement Project (P172422)

WESTERN AND CENTRAL AFRICA | Senegal | IBRD/IDA | Investment Project Financing (IPF) | FY 2021 | Seq No: 13 | Archived on 26-Jun-2026 | ISR08434

Implementing Agencies: PROCASEF Project Implementation Unit - Ministry of Finances and Budget

## 1. OBJECTIVE

### 1.1 Development Objective

Original Development Objective (Approved as part of Approval package on 27-Jan-2022)

The proposed Project Development Objective is to strengthen the Recipient's capacity for the implementation of its cadastre at a national level; and to increase the number of land rights registered in selected areas.

Has the Development Objective been changed since Board Approval of the Project Objective?

No

## 2. COMPONENTS

| Name |
|---|
| 1- To strengthen the Recipient's capacity for the implementation of its cadastre at a national level:(Cost 0.00) |
| 2- To increase the number of land rights registered in selected areas:(Cost 0.00) |
| 3- Sustaining long-term policy dialogue, scaling-up training and innovation in the land sector:(Cost 7,170,000.00) |
| 4- Program Coordination, Monitoring, and Knowledge Management:(Cost 5,920,000.00) |
| 5- Contingent Emergency Response Component:(Cost 0.00) |

## 3. OVERALL RATINGS

| Name | Previous | Current |
|---|---|---|
| Progress towards achievement of PDO | Satisfactory | Satisfactory |
| Overall Implementation Progress (IP) | Satisfactory | Satisfactory |
| Overall Risk Rating | Substantial | Substantial |

## 4. KEY ISSUES & STATUS

### 4.1 Implementation Status and Key Decisions

This ISR reflects the findings and agreements of the 11th supervision mission conducted in Dakar from June 2-13, 2026.

The objective related to occupancy titles has been exceeded.. With a target of 530,000 titles, 832,500 parcels have been surveyed, 630,500 have been issued with a cadastral identification number (NICAD), and 543,000 have been approved by the municipal council. Efforts must now focus on increasing the number of approvals by the prefectural authorities (402,000 parcels approved to date) and on accelerating the issuance of “Titres d’affectation”.

Construction of the 128 land offices has been completed, and 93 have already been delivered. Each municipality has its own land office agent trained by the project. SIFCOM development has been finalized, and deployment is underway. These activities, which were carried out relatively separately during the implementation phase, must now converge toward the full operationalization of the land offices. An Action Plan to support the appropriation and effective use of municipal land management tools will be implemented for this purpose.

The number of parcels that have been approved by the municipal council reached 102% of the target, reflecting a very satisfactory performance. However, parts of the municipal territory remain uncovered. Additional financing provides an opportunity to complete parcel coverage and move toward an almost exhaustive land registration.

**Key recommendations**

- “Land Week” will be held by the end of 2026.
- Implement the Action Plan to support the appropriation and effective use of municipal land management tools.
- Implement the Action Plan for the integration of land data into SIFCOM.
- Establish the helpdesk.
- Ensure that all land offices are connected to the electricity grid and the Internet by the end of July 2026.
- Revise the land office model.
- Revise the manual for land operations (MOSEF) based on a reengineering of procedures.
- Incorporate measures to strengthen gender considerations and intensify awareness campaigns on collective rights.

## 5. SYSTEMATIC OPERATIONS RISK-RATING TOOL

| Risk Category | Rating at Approval Approval Package - 27 Jan 2022 | Last Approved Rating AF Seq. 01 Approval - 18 Mar 2026 | Proposed Rating |
|---|---|---|---|
| Political and Governance | Low | Low | Low |
| Macroeconomic | Low | Substantial | Substantial |
| Sector Strategies and Policies | Moderate | Moderate | Moderate |
| Technical Design of Project or Program | Substantial | Substantial | Substantial |
| Institutional Capacity for Implementation and Sustainability | High | Substantial | Substantial |
| Fiduciary | Substantial | Moderate | Moderate |
| Environment and Social | Substantial | Substantial | Substantial |
| Stakeholders | Moderate | Moderate | Moderate |
| Overall | Substantial | Substantial | Substantial |

## 6. RESULTS

### 6.1 PDO Indicators by PDO Outcomes

| Objective 1: To strengthen the Recipient's capacity for the implementation of its cadastre at a national level | | | | | | | | |
|---|---|---|---|---|---|---|---|---|
| Indicator Name | Baseline | | Actual (Previous) | | Actual (Current) | | Closing Period | |
| | Value | Month/Year | Value | Date | Value | Date | Value | Month/Year |
| Average time for the delivery of land tenure related services (Months) | 18.00 | Oct/2021 | 4 | 21-Nov-2025 | 3.90 | 12-Jun-2026 | 6.00 | Sep/2026 |
| | Comments on achieving targets | | This indicator measures the average time it takes to deliver land services from the request to the delivery of the final occupancy title. It will be measured using (i) the data on the current average processing time assessed by the baseline study and (ii) the data on average transaction time provided by the Land Bureaus to the PROCASEF M&E system. | | | | | |
| Degree of satisfaction of beneficiaries with respect to land tenure services in targeted areas (Percentage) | 55.29 | Oct/2021 | 76 | 29-May-2024 | 76 | 12-Jun-2026 | 80.00 | Sep/2026 |
| | Comments on achieving targets | | This is a citizen engagement indicator that measures the overall satisfaction of beneficiaries with respect to land tenure and other services in PROCASEF municipalities. | | | | | |
| Degree of satisfaction of women beneficiaries with respect to land tenure services in targeted areas (Percentage) | 9.84 | Oct/2021 | 75 | 29-May-2024 | | | 80.00 | Sep/2026 |
| | Comments on achieving targets | | This is a gender-disaggregated citizen engagement indicator that measures the overall satisfaction of women beneficiaries with respect to land tenure and other services in PROCASEF municipalities. | | | | | |
| **Objective 2: To increase the number of land rights registered in selected areas.** | | | | | | | | |
| Indicator Name | Baseline | | Actual (Previous) | | Actual (Current) | | Closing Period | |
| | Value | Month/Year | Value | Date | Value | Date | Value | Month/Year |
| Occupancy titles with NICAD recorded in LIS with Project support (Number) | 0.00 | Oct/2021 | 351,899 | 21-Nov-2025 | 543,414 | 12-Jun-2026 | 800,000.00 | Jan/2029 |
| | Comments on achieving targets | | This is an indicator on the number of occupancy titles with NICAD in LIS. The data will be collected through the Land Information System through the PROCASEF M&E system. | | | | | |

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|---|---|---|---|---|---|---|---|---|
| Occupancy titles registered through project support in the name of a woman, or a group including a woman (Number) | 0.00 | Oct/2021 | 41,933 | 21-Nov-2025 | 78,569 | 12-Jun-2026 | 280,000.00 | Jan/2029 |
| | Comments on achieving targets | | This is a gender-disaggregated indicator for the number of occupancy titles with NICAD in the name of women recorded in in the LIS. The data will be collected through the LIS through the PROCASEF M&E system. | | | | | |
| Household members whose land rights are officially validated by an occupancy title (Number) | 0.00 | Oct/2021 | 1,903,964 | 21-Nov-2025 | 2,202,476 | 12-Jun-2026 | 2,100,000.00 | Jan/2029 |
| | Comments on achieving targets | | This is an indicator to measure the number of household members with recognized occupancy titles. This indicator will be measured by Land Bureaus in PROCASEF municipalities each time a NICAD for a property is issued. It will be recorded through the PROCASEF M&E system. | | | | | |
| Women households members whose land rights are officially validated by an occupancy title (Number) | 0.00 | Oct/2021 | 900,575 | 21-Nov-2025 | | | 735,000.00 | Jan/2029 |
| | Comments on achieving targets | | This is an indicator to measure the percentage of women among the number of household members with recognized occupancy titles. The target is 417,900 or 30 percent of total household members. This indicator will be measured by Land Bureaus in PROCASEF municipalites each time a NICAD for a property is issued. It will be recorded through the PROCASEF M&E system. | | | | | |

### 6.2 Intermediate Results Indicators by Components

| 1- To strengthen the Recipient's capacity for the implementation of its cadastre at a national level | | | | | | | | |
|---|---|---|---|---|---|---|---|---|
| Indicator Name | Baseline | | Actual (Previous) | | Actual (Current) | | Closing Period | |
| | Value | Month/Year | Value | Date | Value | Date | Value | Month/Year |
| People using digitally enabled services (enhanced services) (Number of people) CRI | 0 | Jan/2026 | 0 | 07-Jan-2026 | 0 | 12-Jun-2026 | 10,000 | Jan/2029 |

| | | | | | | | | |
|---|---|---|---|---|---|---|---|---|
| People using digitally enabled services (enhanced services) - Female (Number of people) CRI | 0 | Jan/2026 | 0 | 07-Jan-2026 | 0 | 12-Jun-2026 | 3,000 | Jan/2029 |
| People using digitally enabled services (enhanced services) - Youth (Number of people) CRI | 0 | Jan/2026 | 0 | 07-Jan-2026 | 0 | 12-Jun-2026 | 2,000 | Jan/2029 |
| Municipal Land Offices equipped and operational with LIS access (Number) | 0.00 | Oct/2021 | 0.00 | 21-Nov-2025 | 6 | 12-Jun-2026 | 171.00 | Jan/2029 |
| | Comments on achieving targets | | This is an indicator that measures the number of Land Bureaus in PROCASEF municipalities equipped and operational with LIS access. The indicator will be measured by PROCASEF PIU with input from Land Bureaus | | | | | |
| Participants trained on land tenure management through project support (Number) | 0.00 | Oct/2021 | 3,554 | 21-Nov-2025 | 4,748 | 12-Jun-2026 | 15,600.00 | Jan/2029 |
| | Comments on achieving targets | | This indicator measures the number of total participants trained on land tenure management with PROCASEF Project support. | | | | | |
| Participants trained on land tenure management through project support - female (Number) | 0.00 | Oct/2021 | 593 | 21-Nov-2025 | 1,088 | 12-Jun-2026 | 5,400.00 | Jan/2029 |
| | Comments on achieving targets | | This gender-disaggregated indicator measures the total number of female participants trained on land tenure management with PROCASEF Project support. | | | | | |
| Municipalities covered by an orthophoto (Number) | 0.00 | Oct/2021 | 557 | 21-Nov-2025 | 557 | 12-Jun-2026 | 136.00 | Sep/2026 |
| | Comments on achieving targets | | This indicator measures the number of PROCASEF municipalities covered by an orthophoto freely accessible on the Geoportal. | | | | | |
| Municipalities covered by the CORS network (Number) | 23.00 | Oct/2021 | 366 | 21-Nov-2025 | 366 | 12-Jun-2026 | 136.00 | Sep/2026 |
| | Comments on achieving targets | | This indicator measures the number of PROCASEF municipalities covered by a CORS network. | | | | | |

| | | | | | | | | |
|---|---|---|---|---|---|---|---|---|
| Connections to digital services as a result of the project (Number) | 0 | Jan/2026 | 0 | 07-Jan-2026 | 0 | 12-Jun-2026 | 1,000,000 | Jan/2029 |
| Draft Decree establishing a structure for ensuring the sustainability of the project's investments (Number) | 0 | Jan/2026 | 0 | 12-Jan-2026 | 0 | 12-Jun-2026 | 1 | Jan/2029 |
| Operational helpdesk to provide legal and IT support to municipalities (Number) PBC | 0 | Jan/2026 | 0 | 14-Jan-2026 | 0 | 12-Jun-2026 | 1 | Jun/2027 |
| A module related to the mapping of forests and protected areas has been added in the SIF (Number) | 0 | Jan/2026 | 0 | 09-Feb-2026 | 0 | 12-Jun-2026 | 1 | Jan/2029 |

**2- To increase the number of land rights registered in selected areas**

| Indicator Name | Baseline | | Actual (Previous) | | Actual (Current) | | Closing Period | |
|---|---|---|---|---|---|---|---|---|
| | Value | Month/Year | Value | Date | Value | Date | Value | Month/Year |
| Plots mapped with NICAD recorded in LIS with Project support (Number) | 0 | Oct/2021 | 469,465 | 21-Nov-2025 | 630,470 | 12-Jun-2026 | 800,000.00 | Jan/2029 |
| Share of individuals with increased perception of tenure security through project activities (Percentage) | 7.54 | Oct/2021 | 40.35 | 29-May-2024 | 40.35 | 12-Jun-2026 | 80.00 | Sep/2026 |
| | Comments on achieving targets | | This indicator measures the percentage of individuals with a satisfactory (or above) perception of tenure security. | | | | | |
| Share of individuals with increased perception of tenure security through | 0.00 | Oct/2021 | 35.30 | 29-May-2024 | | | 80.00 | Sep/2026 |
| | Comments on achieving targets | | This indicator measures the percentage of women with a satisfactory (or above) perception of tenure security. | | | | | |

| | | | | | | | | |
|---|---|---|---|---|---|---|---|---|
| project activities - female (Percentage) | | | | | | | | |
| **3- Sustaining long-term policy dialogue, scaling-up training and innovation in the land sector** | | | | | | | | |
| Indicator Name | Baseline | | Actual (Previous) | | Actual (Current) | | Closing Period | |
| | Value | Month/Year | Value | Date | Value | Date | Value | Month/Year |
| New or Better-Paid Jobs created as a result of the project (Number) | 0 | Jan/2026 | 0 | 07-Jan-2026 | 0 | 12-Jun-2026 | 3,500 | Jan/2029 |
| New or Better-Paid Jobs created for women as a result of the project (Number) | 0 | Jan/2026 | 0 | 07-Jan-2026 | 0 | 12-Jun-2026 | 1,050 | Jan/2029 |
| Information campaigns on women's property rights (Number) | 0.00 | Oct/2021 | 129 | 21-Nov-2025 | 136 | 12-Jun-2026 | 200.00 | Jan/2029 |
| | Comments on achieving targets | | This indicator measures the number of information campaigns targeting women's property rights. | | | | | |
| Information, consultation, and awareness campaigns (Number) | 0.00 | Oct/2021 | 526 | 21-Nov-2025 | 660 | 12-Jun-2026 | 900.00 | Jan/2029 |
| | Comments on achieving targets | | This indicator measures the number of information, consultation, and awareness campaigns that will take place in PROCASEF municipalities over the life of the Project. | | | | | |
| Women beneficiaries of information campaigns on women property rights (Number) | 0.00 | Oct/2021 | 12,253 | 21-Nov-2025 | 17,171 | 12-Jun-2026 | 17,200 | Jan/2029 |
| | Comments on achieving targets | | This indicator measures the number of women benefitting from information campaigns that will take place in PROCASEF municipalities over the life of the Project. | | | | | |
| The National Land Program (NLP) has been prepared and validated at a technical level by the Beneficiary (Number) PBC | 0 | Jan/2026 | 0 | 14-Jan-2026 | 0 | 12-Jun-2026 | 1 | Jun/2027 |

| | | | | | | | | |
|---|---|---|---|---|---|---|---|---|
| The National Land Program (NLP) has been approved by the Recipient (Number) PBC | 0 | Jan/2026 | 0 | 14-Jan-2026 | 0 | 12-Jun-2026 | 1 | Dec/2027 |

**4- Program Coordination, Monitoring, and Knowledge Management**

| Indicator Name | Baseline | | Actual (Previous) | | Actual (Current) | | Closing Period | |
|---|---|---|---|---|---|---|---|---|
| | Value | Month/Year | Value | Date | Value | Date | Value | Month/Year |
| Annual reports produced by the Project on specific topics (Number) | 0 | Oct/2021 | 0 | 09-Feb-2026 | 0 | 12-Jun-2026 | 4 | Sep/2026 |

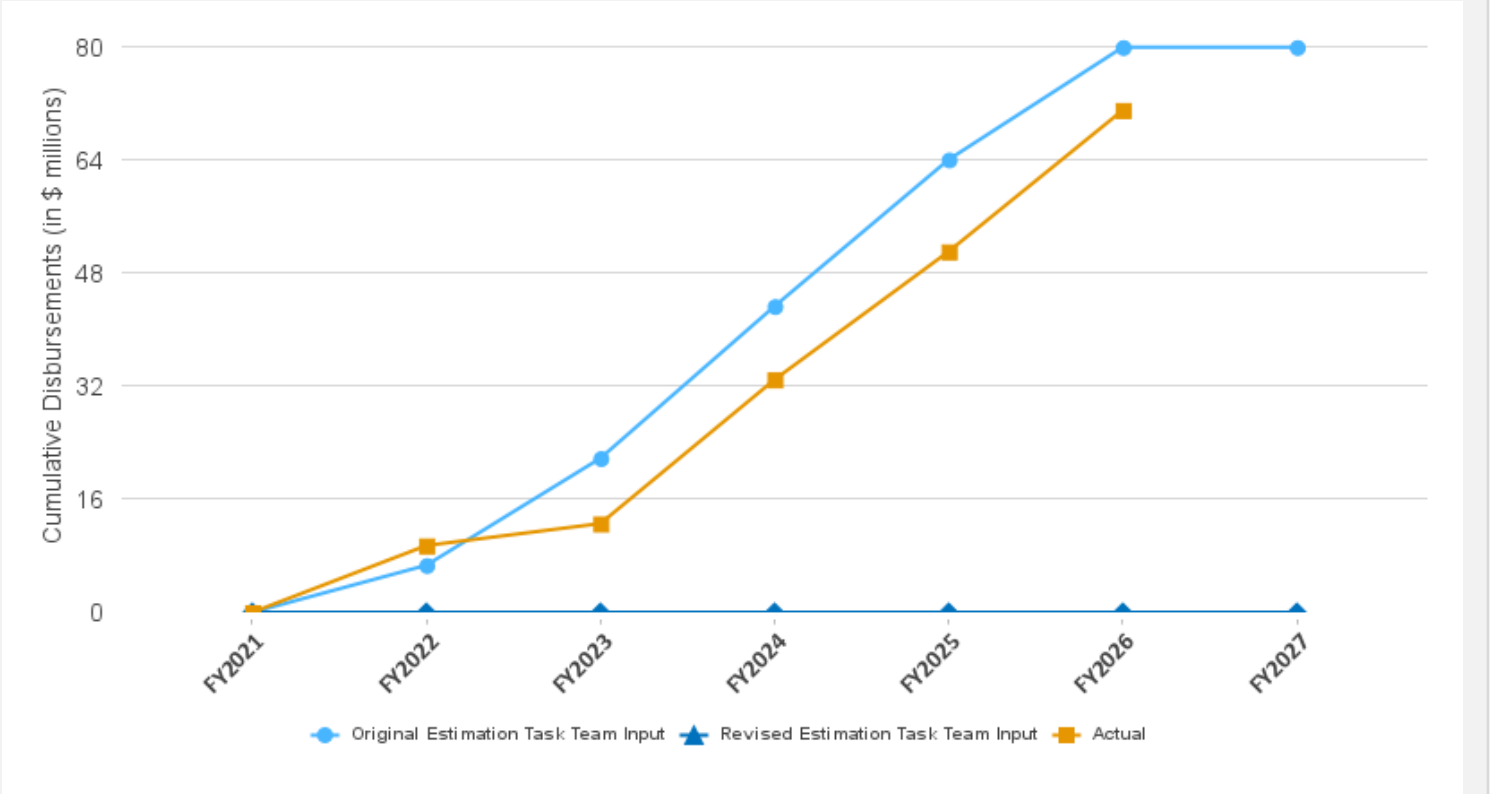
### 6.3 Performance Based Conditions (PBC)

| PBC Name | | Baseline | Actual (Previous) | | Actual (Current) | | Closing Period |
|---|---|---|---|---|---|---|---|
| | | | Value | Date | Value | Date | |
| 1:Operational helpdesk to provide legal and IT support to municipalities (Number) Not Due | Value | 0 | 0 | 14-Jan-2026 | 0 | 12-Jun-2026 | 1 |
| | Allocated Amount | 0.00 | | | | | 2,000,000.00 |
| PBC allocation | | | 2,000,000.00 | | | | |
| 2:The National Land Program (NLP) has been prepared and validated at a technical level by | Value | 0 | 0 | 14-Jan-2026 | 0 | 12-Jun-2026 | 1 |
| | Allocated Amount | 0.00 | | | | | 1,500,000.00 |

| | | | | | | | |
|---|---|---|---|---|---|---|---|
| the Beneficiary (Number)<br>Not Due | | | | | | | |
| PBC allocation | | | 1,500,000.00 | | | | |
| 3:The National Land Program (NLP) has been approved by the Recipient (Number)<br>Not Due | Value | 0 | 0 | 14-Jan-2026 | 0 | 12-Jun-2026 | 1 |
| | Allocated Amount | 0.00 | | | | | 1,500,000.00 |
| PBC allocation | | | 1,500,000.00 | | | | |

## 7. DATA ON FINANCIAL PERFORMANCE

### 7.1 Cumulative Disbursements




### 7.2 Disbursements (by loan)

| Loan/Credit/TF | Status | Original | Revised | Cancelled | Disbursed | Undisbursed | Historical Disbursed | % Disbursed |
|---|---|---|---|---|---|---|---|---|
| IDA-69070 | Effective | 40.00 | 37.86 | 0.00 | 37.39 | 0.47 | 0.00 | 98.76% |
| IDA-80110 | Not Effective | 40.00 | 38.66 | 0.00 | 0.00 | 38.66 | 0.00 | 0% |
| IDA-D8410 | Effective | 40.00 | 37.84 | 0.00 | 34.57 | 3.27 | 0.00 | 91.36% |

### 7.3 Key Dates (by loan)

| Loan/Credit/TF | Status | Approval | Signing | Effectiveness | Orig. Closing | Rev. Closing |
|---|---|---|---|---|---|---|
| IDA-69070 | Effective | 15-Jun-2021 | 25-Jun-2021 | 27-Aug-2021 | 24-Jul-2026 | 24-Jul-2026 |
| IDA-80110 | Not Effective | 18-Mar-2026 | 04-May-2026 | | 24-Jan-2029 | 24-Jan-2029 |
| IDA-D8410 | Effective | 15-Jun-2021 | 25-Jun-2021 | 27-Aug-2021 | 24-Jul-2026 | 24-Jul-2026 |

## 8. KEY DATES

| Key Events | Planned | Actual |
|---|---|---|
| Approval | 15-Jun-2021 | 15-Jun-2021 |
| Effectiveness | 27-Aug-2021 | 27-Aug-2021 |
| Mid-Term Review No. 01 | 29-May-2024 | 29-May-2024 |
| Operation Closing/Cancellation | 24-Jan-2029 | |

## 9. RESTRUCTURING HISTORY

Restructuring Level 2 Approved on 27-Sep-2021
Restructuring Level 2 Approved on 06-Aug-2024

## 10. ASSOCIATED OPERATION(S)

There are no associated operations