Public Disclosure Authorized

Social Safety Net System Project II (P171125)

WESTERN AND CENTRAL AFRICA | Mauritania | IBRD/IDA | Investment Project Financing (IPF) | FY 2020 | Seq No: 14 | Archived on 05-Oct-2026 | ISR08672

Implementing Agencies: Taazour General Delegation

1. OBJECTIVE

1.1 Development Objective

Original Development Objective (Approved as part of Approval package on 10-Mar-2020)

The Project Development Objective is to increase the effectiveness and efficiency of the nationwide adaptive social safety net system and its coverage of poor and vulnerable households with targeted social transfers, including in refugee and host communities.

Has the Development Objective been changed since Board Approval of the Project Objective?

No

2. COMPONENTS

Name
Component 1: Updating and enhancing the Social Registry:(Cost $9.10)
Component 2: Enhancing the socio-economic inclusion of poor households:(Cost $70.40)
Component 3: Strengthening the shock response system for households vulnerable to climate and other covariate shocks:(Cost $36.10)
Component 4: Project Coordination and Management:(Cost $5.40)

3. OVERALL RATINGS

Name	Previous	Current
Progress towards achievement of PDO	Satisfactory	Moderately Satisfactory
Overall Implementation Progress (IP)	Moderately Satisfactory	Moderately Satisfactory
Overall Risk Rating	Moderate	Moderate

4. KEY ISSUES & STATUS

4.1 Implementation Status and Key Decisions

The National Social Registry has achieved nationwide coverage, encompassing comprehensive data on 370,791 households. The complete update of the registry data, including Nouakchott and Nouadhibou, was finalized in September 2025. The registry continues to be a valuable tool for 25 governmental and non-governmental users, with 17 having signed data usage agreements in 2025. The Social Registry is also working on a continuous update strategy, through consultations with all stakeholders and users. Meanwhile, the Tekavoul social transfer program covers 126,095 extremely poor households, with 54,357 financed by the project and 71,738 by the government budget.

Additionally, the government shock responsive programs plan covered 15,079 households during the 2025 lean season, including 10,494 households through Tekavoul choc and 4,585 households through Elmaouna. The project is on track to achieve the Project Development Objective. More information is available on the respective websites:

http://www.rs.gov.mr, http://www.tekavoul.gov.mr.

Le Registre Social National a atteint une couverture nationale et contient désormais des données complètes sur 370 791 ménages. La mise à jour intégrale des données du registre, y compris pour Nouakchott et Nouadhibou, a été achevée en septembre 2025. Le registre continue de constituer un outil précieux pour 25 utilisateurs gouvernementaux et non gouvernementaux, dont 17 ont signé des conventions d'utilisation des données en 2025. Le Registre Social travaille également à l'élaboration d'une stratégie de mise à jour continue, à travers des consultations avec l'ensemble des parties prenantes et des utilisateurs.

Par ailleurs, le programme de transferts sociaux Tekavoul couvre 126 095 ménages en situation d'extrême pauvreté, dont 54 357 financés par le projet et 71 738 par le budget de l'État.

En outre, les programmes gouvernementaux de réponse aux chocs ont couvert 15 079 ménages durant la période de soudure de 2025, dont 10 494 ménages à travers Tekavoul Choc et 4 585 ménages à travers Elmaouna.

Le projet est en bonne voie pour atteindre son objectif de développement (PDO). De plus amples informations sont disponibles sur les sites web suivants :

- Registre Social : www.rs.gov.mr
- Tekavoul : www.tekavoul.gov.mr

5. SYSTEMATIC OPERATIONS RISK-RATING TOOL

Risk Category	Rating at Approval Approval Package - 10 Mar 2020	Last Approved Rating ISR Seq. 013 - 27 Mar 2026	Proposed Rating
Political and Governance	Substantial	Moderate	Moderate
Macroeconomic	Substantial	Moderate	Moderate
Sector Strategies and Policies	Moderate	Moderate	Moderate
Technical Design of Project or Program	Substantial	Moderate	Moderate
Institutional Capacity for Implementation and Sustainability	Substantial	Moderate	Moderate
Fiduciary	Moderate	Moderate	Substantial
Environment and Social	Substantial	Moderate	Moderate
Stakeholders	Low	Low	Low
Overall	Substantial	Moderate	Moderate

6. RESULTS

6.1 PDO Indicators by PDO Outcomes

Increased efficiency of the nationwide adaptive social safety net system								
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Programs using the Social Registry to select their beneficiaries (Number)	7.00	Jul/2020	17	May/2024	21	Jun/2026	15.00	Jun/2026
	Comments on achieving targets		Updated details on the programs using the SR isn't available as of September 2026, and will be updated in the next ISR. However, the number of programs that have signed a convention with the SR is 21 as of September 2026. As of july 2025 , the SR has been leveraged by no less than 25 users over the course of its lifetime including governmental and non-governmental entities. However only 17 users to date have signed agreements with the SR: Oxfam, WFP, Elmaouna program, Societe National de la Distribution des Poissons, Medecins du Monde, Save the children, Action contre la Faim , Inayaa, World Vision International, Croissant Roude de Mauritanie, RIMRAP, UNHCR, Veterinary without borders, the Youth Employment Project,MASEF, UNICEF,MERCI CORPS and PRASP.					

Increased coverage of poor and vulnerable hhs with targeted ST, including in refugee and host comm								
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Beneficiaries of social safety net programs (Number)	186,000.00	Jul/2020	1,501,230	Mar/2026			1,279,927.00	Jun/2026
	Comments on achieving targets		1) Tekavoul reached 424,561 individuals between 2020 and 2026. 2) Elmaouna reached 410,721 individuals between 2020 and 2025 for the lean season. 3) Tekavoul choc reached 102,894 individuals between 2020 and 2025 (only horizontal expansion, i.e. not already covered by Tekavoul). 4) Covid 19 response: 545,894 5) Flood responses in 2023, 2024: 17,160					

Beneficiaries of social safety net programs - Female (Number)	93,000.00		738,094		738,094		819,452.00	
	Comments on achieving targets		SI Tekavoul June 2026					
Beneficiaries of social safety net programs - Refugees (Number)	0.00	Jul/2020					71,000.00	Jun/2026
	Comments on achieving targets		Number of indivuduals supported by safety net programs supported by the project SIG Tekavoul June 2026					
Beneficiaries of social safety net programs- Host communities (Number)	0.00						91,686.00	
	Comments on achieving targets		Number of individual benefiting from regular program (SIG Tekavoul June 2026) after implementation of entry/exit strategy.					
Beneficiaries of social safety net programs – persons with disability (Number)	0.00						2,000.00	
	Comments on achieving targets		Data from March 2026 -- only counts Tekavoul beneficiaries					
Beneficiaries of social safety net programs- Youths (Number)	73,700.00		152,642		152,642		510,178.00	
	Comments on achieving targets		Tekavoul DATA SIG					

Increased effectiveness of the nationwide adaptive social safety net system

Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Beneficiaries of the Elmaouna and Tekavoul shock programs receiving shock responsive cash transfers on time (Percentage)	0.00	Jul/2020	75	Mar/2026			80.00	Jun/2026
	Comments on achieving targets		In 2025, the shock-responsive cash-transfers funded by the project is late for Tekavoul shock as well for elmaouna. to date, only one Moughataa was made for the current lean season (614 Housholds in Tamchekett)					

6.2 Intermediate Results Indicators by Components

Component 1: Updating and enhancing the Social Registry								
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Households with complete information in Social Registry (Number)	150,000.00	Jan/2020	353,272	Mar/2026	370,971	Jun/2026	300,000.00	Jun/2026
	Comments on achieving targets		Number of households included in the Social Registry database and for which socio-economic data have been collected and recorded. The comprehensive update to the social registry was completed in September 2025 for nationals.					
Households with updated information in the Social registry (less than 3 years) (Percentage)	50.00		100		90		90.00	
	Comments on achieving targets		Percentage of households included in the Social Registry database for which socio-economic data was collected within the previous three years. As of July 2026, 7 moughataas have not been updated, therefore the households' data in those moughataas is over 3 years old. The exact number of households in these moughataas has not been communicated yet; the 90% is an approximation. Exact figures will be provided for the next ISR.					
Households with complete information in the Social Registry - Refugee (Number)	0.00	Jul/2020	30,735	Mar/2026	30,739	Jun/2026	22,000.00	Jun/2026
	Comments on achieving targets		Number of refugee households registred within the Social Registry database and for which the socio-economic data has been collected and recorded. The update for refugees was completed in early 2026.					
Cases from the Social Registry grievance redress mechanism addressed in a timely manner (Percentage)	70.00	Jul/2020	94	Mar/2026	94	Jun/2026	80.00	Jun/2026
	Comments on achieving targets		Percentage of complaints or requests for information received by Tekavoul that have been resolved within 45 days. The majority of claims received by the Tekavoul GRM pertain to requests for information on payment schedules or about other social programs.					
Spot-check surveys carried-out and disclosed publicly (Number)	0.00	Jul/2020	20	Mar/2026	22	Jun/2026	30.00	Jun/2026
	Comments on achieving targets		Number of spot checks on the Social Registry carried out by an external firm and/or the Social Registry during the duration of the project and which have been the subject of a					

			report and feedback to the teams. The external firm to implement the spotchecks was recruited in Q2 2022 . By July 2025, 16 of which 13 have been completed and published (the spotchecks can be accessed here: http://tekavoul.gov.mr/category/actualites/).					
Community members reporting positive feedback on household registration outcome for the Social Registry (Percentage)	0.00	Jul/2020	89.40	Mar/2026	75	Jun/2026	80.00	Jun/2026
	Comments on achieving targets		this data still from the last spot checks undertaken and represents the percentage of individuals answering "yes, I fully agree" or "yes, I rather agree" to the question "do you agree that the households included in the social Registry are the poorest of your community ?".The question in the questionnaire of these spot checks was " Are you satisfied with the Social Registry's targeting methodology"					
Component 2: Enhancing the socio-economic inclusion of poor households								
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Households benefiting from the national safety net program Tekavoul (Number)	31,000.00	Jul/2020	56,581	Mar/2026	54,375	Jun/2026	59,681.00	Jun/2026
	Comments on achieving targets		Number of households enrolled in the Tekavoul program and benefiting from the cash transfer and the social promotion activities (financed by the project) - who received at least one payment. The changes come from the implementation of the entry/exit strategy.					
Beneficiaries receiving payments on time (Percentage)	98.00		25		0		98.00	
	Comments on achieving targets		Percentage of Tekavoul beneficiaries receiving quarterly cash transfer during the appropriate period or with less than one week of delay. In 2025, the first payment started on February 28, 2025 and was completed on time and the second payment was late, the first payment was made on July 18, 2025. Subsequent payments for 2025 and 2026 were also late.					
Households benefiting from the national safety net program Tekavoul - Refugees and hosts (Number)	0.00	Jul/2020	19,443	Mar/2026	20,284	Jun/2026	22,548.00	Jun/2026
	Comments on achieving targets		Same description of the PDO indicator, but also including host communities (ie all beneficiaries in Hodh Chargui).					
	70.00	Jul/2020	84	Mar/2026	76	Jun/2026	80.00	Jun/2026

Cases from the Tekavoul grievance redress mechanism addressed in a timely manner (Percentage)	Comments on achieving targets		Percentage of complaints or requests for information received by Tekavoul that have been resolved within 45 days. The majority of claims received by the Tekavoul GRM pertain to requests for information on payment schedules orabout other social programs.					
Pilot activity to enhance civil registration among vulnerable population (Yes/No)	No	Jul/2020	Yes	Mar/2026	Yes	Jun/2026	Yes	Jun/2025
	Comments on achieving targets		An expert in charge of enrollment support was recruited by the project unit, several collection missions were launched, a technical support committee was set up with the Agency in charge of enrollment, and the government signed a convention between the Registry and ANRPTS. Several Moughataas have benefited from the enrollment support.					
Beneficiaries who participate in pre-creation training (Number)	3,000.00	Dec/2023	3,200.00	Mar/2026	3,200.00	Jun/2026	11,000.00	Jun/2026
	Comments on achieving targets		By March 2026, 3,200 household exiting the Tekavoul program have received pre-creation training and are awaiting reception of the grant. As of July 2026, economic inclusion activities are underway for a target of 5,000 refugee and host community beneficiaries; exact numbers will be updated when available.					
Beneficiaries who participate in pre-creation training- Female (Number)	0.00		2,944.00		2,944.00		8,800.00	
	Comments on achieving targets		On June 2025, on the 3,200 individuals who have received pre-creation training, 2,944 are female. As of July 2026, economic inclusion activities are underway for a target of 5,000 refugee and host community beneficiaries; exact numbers will be updated when available.					
Beneficiaries who participate in pre-creation training- Refugees (Number)	0.00		NA		0		2,500.00	
	Comments on achieving targets		As of July 2026, economic inclusion activities are underway for a target of 5,000 refugee and host community beneficiaries; exact numbers will be updated when available.					
Beneficiaries who participate in pre-creation training- Host communities (Number)	0.00		0		0		2,500.00	
	Comments on achieving targets		As of July 2026, economic inclusion activities are underway for a target of 5,000 refugee and host community beneficiaries; exact numbers will be updated when available.					
	0.00	Dec/2023	3,174	Mar/2026	3,174	Jun/2026	10,500.00	Jun/2026

Beneficiaries receiving the start-up grant and post-creation coaching (Number)	Comments on achieving targets		As of July 2026, economic inclusion activities are underway for a target of 5,000 refugee and host community beneficiaries; exact numbers will be updated when available.					
Beneficiaries receiving the start-up grant and post-creation coaching-Female (Number)	0.00		2,923		2,923		8,400.00	
	Comments on achieving targets		As of July 2026, economic inclusion activities are underway for a target of 5,000 refugee and host community beneficiaries; exact numbers will be updated when available.					
Beneficiaries receiving the start-up grant and post-creation coaching-Refugees (Number)	0.00		0.00		0.00		2,300.00	
	Comments on achieving targets		As of July 2026, economic inclusion activities are underway for a target of 5,000 refugee and host community beneficiaries; exact numbers will be updated when available.					
Beneficiaries receiving the start-up grant and post-creation coaching-Host communities (Number)	0.00		0.00		0.00		2,300.00	
	Comments on achieving targets		As of July 2026, economic inclusion activities are underway for a target of 5,000 refugee and host community beneficiaries; exact numbers will be updated when available.					
Beneficiaries who started or expanded their economic activity following reception of the grant and training. (Number)	0.00	Jan/2024	3,174	Mar/2026	3,174	Jun/2026	8,800.00	Jun/2026
	Comments on achieving targets		Not started yet					
Beneficiaries who started or expanded their economic activity following reception of the grant and training-Female (Number)	0.00		2,923		2,923		7,400.00	
	Comments on achieving targets		Not started yet					
	0.00		0.00		0.00		2,100.00	

Beneficiaries who started or expanded their economic activity following reception of the grant and training-Refugees (Number)	Comments on achieving targets		Not started yet					
Beneficiaries who started or expanded their economic activity following reception of the grant and training-Host communities (Number)	0.00		0.00		0.00		2,100.00	
	Comments on achieving targets		Not started yet					
Millions of displaced people and people in host communities provided with services and livelihoods (Number)	0.00	Jul/2020	107,442.00	Jun/2025	107,442.00	Jun/2025	159,400.00	Jun/2026
	Comments on achieving targets		Economic inclusion activities are being implemented for a target of 5,000 beneficiaries from refugee and host community households. Beneficiary numbers will be available in the upcoming months and will be updated accordingly.					

Component 3: Strengthening the shock response system for households vulnerable to climate and other covariate shocks

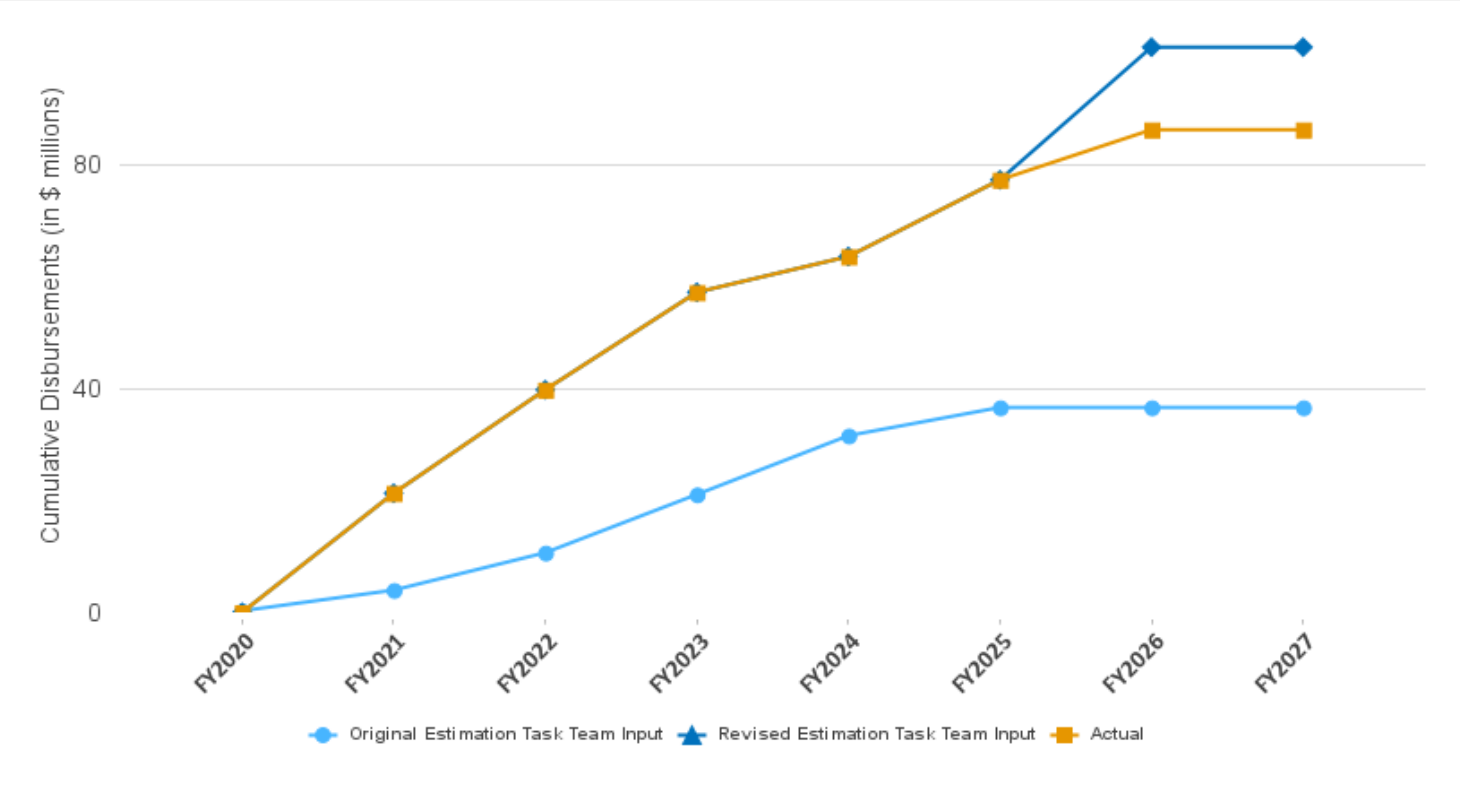
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
People with enhanced resilience to climate risks (Number of people) [CRI]	0	Jul/2020	1,214,983	Mar/2026	1,214,983	Jun/2026	1,154,905	Jun/2026
	Comments on achieving targets		As of March 2026 the cumulative number of households benefiting from shock-responsive safety net programs supported by the project, either by Elmaouna, by expansion of Tekavoul or by another organization using the payment platform and the covid 19 response are as follows: COVID-19 response (90,849 households) Lean season Elmaouna cumulative 2020-2025: 85,310 households excluding double counting Tekavoul shock response for 2021-2025 avoiding double counting: 16,946 households						

			2023 and 2024 flood response : 2860 households assumption : household size : 6.2					
People with enhanced resilience to climate risks – Youth (Number of people) [CRI]	0	Jul/2020	753,289	Mar/2026	753,289	Jun/2026	716,041	Jun/2026
	Comments on achieving targets		This is the percentage of young people under 25 in the national population applied to the entire target population at the end of the project who benefited from the shock response (62%*1214983*6.2).					
People with enhanced resilience to climate risks – Female (Number of people) [CRI]	0	Jul/2019	607,491	Mar/2026	607,491	Jun/2026	589,001	Jun/2026
	Comments on achieving targets		This is the percentage of women in the national population applied to the entire target population at the end of the project who benefited from the shock response (51% female)					
Households benefiting from shock-responsive safety net programs supported by the project (cumulative) (Number)	0.00	Jul/2020	186,207	Mar/2026	191,109	Jun/2026	186,275.00	Jun/2026
	Comments on achieving targets		As of July 2026 the cumulative number of households benefiting from shock-responsive safety net programs supported by the project, either by Elmaouna, by expansion of Tekavoul or by another organization using the payment platform and the covid 19 response are as follows: COVID-19 response (90,849 households) Lean season Elmaouna cumulative 2020-2025: 71,740 households Tekavoul shock response for 2021-2025: 25,660 households 2023 and 2024 flood response : 2,860 households					
Households supported by the COVID-19 safety net intervention (Number)	0.00	Jul/2020	90,849.00	Mar/2026	90,849.00	Jun/2026	70,000.00	Jun/2025
Households benefiting from shock-responsive safety net programs supported by the project (cumulative) –	500.00		2,860		2,860		2,000.00	
	Comments on achieving targets		This is the cumulative result of the 2023 pilot and the response to the river flood in 2024					

Flood response (Number)								
Millions of people with enhanced resilience to climate risks (Number)	0.00		1,175,790		1,175,790		1,117,650.00	
Households benefiting from shock-responsive safety net programs supported by the project (cumulative) - Refugees and hosts (Number)	0.00	Jul/2020	17,778.00	Mar/2026	17,778.00	Jun/2026	20,000.00	Jun/2026
	Comments on achieving targets		Same description as the parent indicator but related to refugee and host community (Hodh Chargui Region)					
Early warning system improved with the support of the project (Yes/No)	No	Jul/2020	Yes	Mar/2026	Yes	Jun/2026	Yes	Jun/2025
	Comments on achieving targets		The EWS will be considered as improved if at least two of the following criteria have been met: (i) better disaggregation of information, (ii) more timely and accurate forecasts (iii) better information dissemination. The FIFI model has been used several times by the government and has been integrated in the Harmonized Framework, contributing to decision-making. Meanwhile, the government hired a consulting firm to digitize the SAP forecasting tools and put the application online for testing before transferring it to the server and hosting it at DGTIC.					
The common financial vehicle has been established (Yes/No)	No	Jul/2020	Yes	Mar/2026	Yes	Jun/2026	Yes	Jun/2025
	Comments on achieving targets		The common financial vehicle has been established by decree and the operational manual developed.					

7. DATA ON FINANCIAL PERFORMANCE

7.1 Cumulative Disbursements



7.2 Disbursements (by loan)

Loan/Credit/TF	Status	Original	Revised	Cancelled	Disbursed	Undisbursed	Historical Disbursed	% Disbursed
COFN-C1950	Closed	8.50	8.40	0.00	8.40	0.00	0.00	100.00 %
IDA-75340	Effective	16.00	16.37	0.00	16.37	0.00	0.00	100.00 %
IDA-75350	Effective	5.00	5.14	0.00	0.99	4.15	0.00	19.26%
IDA-D5680	Closed	45.00	44.10	0.00	44.10	0.00	0.00	100.00 %

IDA-E3140	Effective	5.00	5.14	0.00	1.00	4.14	0.00	19.46%
TF-B2030	Closed	7.00	7.00	0.00	7.00	0.00	0.00	100.00 %
TF-B5069	Closed	13.00	13.00	0.00	13.00	0.00	0.00	100.00 %
TF-C4543	Effective	10.00	10.00	0.00	3.90	6.10	0.00	39.00%

7.3 Key Dates (by loan)

Loan/Credit/TF	Status	Approval	Signing	Effectiveness	Orig. Closing	Rev. Closing
COFN-C1950	Closed	14-Apr-2021	16-Apr-2021	16-Apr-2021	30-Sep-2024	30-Sep-2024
IDA-75340	Effective	25-Apr-2024	22-May-2024	08-Nov-2024	30-Jun-2026	31-Dec-2026
IDA-75350	Effective	25-Apr-2024	22-May-2024	08-Nov-2024	30-Jun-2026	31-Dec-2026
IDA-D5680	Closed	10-Mar-2020	01-Apr-2020	09-Jun-2020	30-Sep-2025	30-Sep-2025
IDA-E3140	Effective	25-Apr-2024	22-May-2024	08-Nov-2024	30-Jun-2026	31-Dec-2026
TF-B2030	Closed	10-Mar-2020	01-Apr-2020	09-Jun-2020	30-Sep-2024	30-Sep-2024
TF-B5069	Closed	15-Apr-2021	28-May-2021	28-May-2021	30-Sep-2024	30-Sep-2024
TF-C4543	Effective	25-Apr-2024	22-May-2024	08-Nov-2024	30-Jun-2026	31-Dec-2026

8. KEY DATES

Key Events	Planned	Actual
Approval	10-Mar-2020	10-Mar-2020
Effectiveness	09-Jun-2020	09-Jun-2020
Mid-Term Review No. 01	16-Jan-2023	05-Jun-2023
Operation Closing/Cancellation	31-Dec-2026	

9. RESTRUCTURING HISTORY

Restructuring Level 2 Approved on 09-Feb-2026
Restructuring Level 2 Approved on 23-Feb-2022
Restructuring Level 2 Approved on 14-Oct-2022
Restructuring Level 2 Approved on 14-Jun-2022
Restructuring Level 2 Approved on 11-Sep-2023
Restructuring Level 2 Approved on 27-Jul-2020

10. ASSOCIATED OPERATION(S)

There are no associated operations